The ICAS Maritime Affairs Program (MAP) gathers, displays, and debates both the historic and the newly developed maritime related issues, including U.S.-China interaction on maritime affairs.

The goal of this program is to inform and stimulate open, fact-based, intellectual discussion on an array of topics including but not limited to international law of the sea, maritime security, fisheries, shipping, oil and natural gas management, and marine environment protection.

There are four featured products currently associated with the ICAS MAP Program:

- **MAP Issue Trackers**: An online, collaborative platform designed to encourage intellectual exchange on maritime developments and issues around the world. The longest-running project at ICAS, it currently features trackers for three regions: Polar, South China Sea, and the East China Sea.

- **MAP Publications**: Written pieces that analyze and explore the evolving and long-standing multinational interactions uniquely found in the maritime realm. MAP publications can range in size from blog posts and commentaries to the Handbill newsletter and full-length books.

- **MAP Events**: Multilateral events designed to promote the free and equal exchange of ideas on maritime affairs and international law, especially as they relate to U.S.-China relations.

- **MAP Media**: A variety of short-form periodicals and Twitter campaigns (#ICASMAP, #MAPWave) to keep our audience informed of major news events as they occur.

Learn more on the ICAS MAP Program webpage
To our readers,

The team at ICAS is proud to present the newly developed ICAS Maritime Affairs Program (MAP) Handbill! The MAP Handbill is a monthly newsletter that highlights the major news stories, research products, analyses, and events occurring in and regarding the maritime domain across the past month.

The first and largest section of the Handbill compiles and summarizes major 'Recent News in Global Maritime Affairs', organized into four topics:

1. Climate Change and Blue Carbon Economy
2. Maritime Economy and Shipping
3. Ocean Governance and Maritime Cooperation
4. Maritime Security and Defense

The second section of the Handbill is a collection of major ‘Peer-Reviewed Research on Maritime Issues.’ This includes but is not limited to major government releases, expert opinions, and detailed analyses on current issues in global maritime affairs; especially issues that involve the United States and/or China.

The third section of the Handbill lists recent and upcoming ‘Events on the Maritime Domain’ for our readers’ awareness and potential interest; especially events that may involve U.S.-China relations.

The fourth section of the Handbill, the ‘Handbill Spotlight’, is a short-form written background and analysis of a specific issue related to maritime affairs. The topic changes with every issue and can be a general concept (UNCLOS, FONOPs, etc.), a specific location (Guam, Djibouti, the Malacca Strait, etc.), or a particular tool (F-35C, ballistic missile, USS 7th Fleet, etc.). The goal of the Spotlight is to help our readers quickly and accurately understand the basic background of a vital topic in maritime affairs and how that topic relates to what is currently happening today.

The fifth and final section of the Handbill highlights the new and upcoming activity in the ICAS Maritime Affairs Program from the last month. This can include announcements of new interactive maritime issue tracker maps, upcoming events and event summaries, newly published expert issue briefs and commentaries, and maritime-related media appearances by our ICAS team.

With that, the ICAS Team is excited to share with you the first issue of the ICAS MAP Handbill! We hope that this product will help our readers keep aware of important activity in global maritime affairs, especially as they might relate to the United States and China, and fuel our readers’ knowledge to better navigate the vital and complex environment that makes up the maritime domain.

Kind regards,
Jessica Martin - Chief Editor, ICAS MAP Handbill
U.S. Department of Energy Awards $5.7 Million for GE-Led Carbon Capture Technology Integration
February 18 - Business Ghana
[United States]

The General Electric (GE) company recently announced that the U.S. Department of Energy’s (DOE) Office of Fossil Energy and Carbon Management will be awarding $5,771,670 to GE’s front-end engineering design (FEED) study “Retrofittable Advanced Combined Cycle Integration for Flexible Decarbonized Generation.” The funding is focused on carbon capture, utilization, and storage (CCUS) for power generation applications and comes with a goal of reaching commercial deployment by 2030.

Conservation International Statement on the Creation of the Global Blue Carbon Coalition
February 11 - Conservation International
[Global]

At the One Ocean Summit taking place on February 11 in Brest, the governments of Columbia, Costa Rica and France announced the establishment of a Global Blue Carbon Coalition. The Coalition aims at providing climate financing, building scientific and technical capacity, and establishing global standards concerning blue carbon ecosystems such as salt marshes, seagrass beds and mangroves. Other members of the global coalition include Conservation International, AXA, Bank of America, Blue Ventures, Climate Asset Management, IUCN, Ocean Risk and Resilience Action Alliance, and the Voluntary Carbon Markets Integrity Initiative. IOC-Unesco, HSBC and Verra will also join the initial working group.

The EBRD joins the Clean Oceans Initiative
February 11 - European Bank for Reconstruction and Development
[Europe]

The European Bank for Reconstruction and Development announced that it would be joining other development banks in the Clean Oceans Initiative (COI)—an initiative launched in 2018 that aims for its participants to collectively invest up to €4 billion by 2025 into projects that prevent plastic waste from polluting the sea.
**Sri Lanka to benefit from Blue Climate Fund**
February 7 - *The Island Online*
[South Asia]

In a cross-continent partnership inspired by the UN Climate Agreement and UN Sustainable Goals, Japan's Sojitz Corporation and Nippon Trading East have signed a memorandum of understanding with the Worldview International Foundation (WIF) to begin a Blue Climate Fund for nations in Asia, Africa and the Middle East. Sri Lanka is set to be a primary investment target with a starting capital of $25 million, which is to go towards planting 25,000 hectares of mangroves in Sri Lanka. Dr. Arne Fjortoft, Secretary General of WIF, calls this Fund “inspiring news for millions of people around the globe.”

**A ‘blue carbon’ market in Virginia: Eastern Shore seagrass restoration soon to launch first credit program of its kind**
February 5 - *Yahoo*
[United States]

The Nature Conservancy, the University of Virginia and the Virginia Institute of Marine Science under William & Mary College are working with the state of Virginia to launch a carbon credit program linked to seagrass—the first official blue carbon seagrass project in the world.

**Kelp Gets on the Carbon-Credit Bandwagon**
February 1 - *Hakai Magazine*
[North America]

On behalf of Canada's Coastal First Nations, the Ostrom Climate Solutions company has been heavily researching just how much kelp and seaweed locks up carbon once it falls to the ocean floor and how eligible this sediment is for carbon credits. Ostrom Climate Solutions is not the only company to be researching seaweed on this subject. Since its founding in 2020, global environmental initiative Oceans 2050 has also been researching seaweed and seaweed farms in 13 countries on five continents, with the majority of these countries being in Asia.

**Australia to recognize carbon credits from new sources including blue carbon**
January 19 - *S&P Global*
[South Pacific]

On January 19, the Australian Minister for Industry, Energy and Emissions Reductions announced that Australia's Emissions Reduction Fund strategy will now include coastal wetland carbon sinks in its list of types of projects permitted to generate carbon credits. Australia’s carbon market regularly identifies eligible projects that can generate Australian Carbon Credit Units which can then be traded or sold for profit.
Offsets 'handed out like Monopoly money'
January 19 - The Naracoorte Herald
[South Pacific]

Experts are responding with mixed reactions to Canberra’s intent behind its recent expansion of the types of projects included in its Emissions Reduction Fund strategy. Polly Hemming of The Australia Institute, who worked in the Department of Industry until 2020, said she has no confidence in the new inclusions given how the government is “grossly overestimating the capacity of coastal ecosystems” to provide blue carbon. Alternatively, Chief Executive Shahana McKenzie of the multi-representative BioEnergy Australia energy group believes it is positive news and hopes that it will “spur on [Australian] development in this space” to match the “thousands of projects” across Europe.

Community project helps Kenya aim for climate goals one mangrove tree at a time
January 10 - Mongabay
[Africa]

After 25 years of consistent mangrove harvesting along the southeastern coast of Kenya for fuelwood and building material, the more than 1,110 acres of mangrove deforestation—more than 10% of its original area—is being felt by the community in recurring floods and reduced population of marine species. Due to this, three villages launched the Vanga Blue Forest reforestation project in 2019. This project, included in Kenya’s nationally determined contributions under the 2015 Paris Agreement, also highlights the role of mangroves as a store of blue carbon.

Magic mangroves a ‘blue carbon’ buffer for Great Barrier Reef
January 8 - The Sydney Morning Herald
[Australia]

Last June, a team of researchers from the University of Wollongong (UOW) visited the Howick Islands far off the northeastern coast of Queensland and, comparing it to past data, discovered that the mangroves there were expanding. Dr. Jeff Kelleway, a professor and researcher at UOW, specifically noted the importance of mangroves in blue carbon development and containment, calling mangroves ‘virtually unmatched’ by any other ecosystem in their ability to store carbon. The team plans to return to the Howick Islands for future research trips with new mapping technologies to learn more about how the region is changing.
A cargo ship full of luxury cars is on fire and adrift in the middle of the Atlantic
February 18 - CNN Business
[Europe, United States]

On February 16, about 90 nautical miles southwest of Portugal's Azores islands, the 656-foot-long cargo ship Felicity Ace caught fire in the North Atlantic during its trip from Germany to the U.S. state of Rhode Island. The ship, which has the capacity to carry over 17,000 metric tons of cargo, was confirmed to be carrying Porches and Volkswagens. All 22 crew members were forced to abandon the ship with the aid of the Portuguese Navy. The owner is arranging for the ship to be towed to a place where the fire can be safely stopped.

India and UAE sign major investment pact, over $100 billion in bilateral trade
February 18 - CNBC
[South Asia, Middle East]

India and the United Arab Emirates (UAE) announced they have signed the Comprehensive Economic Partnership Agreement (UAE-India CEPA). This agreement, which is expected to increase bilateral trade to over $100 billion by 2027, is the first bilateral trade agreement completed by the UAE and India's first in the Middle East and North Africa region. Maritime and air transport services are among the sectors listed that will benefit from the agreement.

Senate Confirms Federal Maritime Commissioner
February 14 - Transport Topics
[United States]

Max Vekich—U.S. President Joe Biden’s nominee to serve on the U.S. Federal Maritime Commission (FMC) through 2026—has been confirmed (51-43) by the U.S. Senate. During the confirmation process, Vekich acknowledged the increasingly difficult maritime industry environment: “Recent events have brought attention to challenges exporters face in securing containers for their goods and space aboard ships, as well as the high costs for transporting commodities.” With his confirmation, the five-member FMC board now has a 3-2 majority for Democrats.
Statement by the Ministry of Foreign Affairs of Ukraine on the Decision of the Russian Federation to Block Parts of the Black Sea and the Sea of Azov and the Kerch Strait
February 10 - Ministry of Foreign Affairs of Ukraine
[Eastern Europe]

On February 10, the Ministry of Foreign Affairs of Ukraine released an official statement “strongly” protesting against Russia’s blocking of parts of the Black Sea and the Sea of Azov and the Kerch Strait. The statement says that the blocking, which is being done “under the pretext of holding regular naval exercises,” makes the navigation in both seas “virtually impossible” and an “unjustified complication” of international shipping; especially for Ukrainian ports.

Federal Maritime Commission Continues to Grapple with Detention and Demurrage Issues
February 8 - JDSupra
[United States]

During one of their latest meetings in late January, the five-person U.S. Federal Maritime Commission (FMC) addressed ocean carriers’ detention and demurrage practices as well as how to confront insufficient supply chain data transparency. With the COVID-19 pandemic having “fueled” the already increasing supply chain congestion across the transportation industry, U.S. President Biden and the Department of Justice (DOJ) have marked the issue as a priority to resolve. As a result, the FMC signed its first-ever joint memorandum of understanding with the DOJ’s Antitrust Division to, among other factors, promote “healthy competition in the maritime industry.”

Klobuchar Introduces Legislation to Ease Export Shipping Backlogs, Boost U.S. Exports
February 3 - Office of U.S. Senator Amy Klobuchar
[United States]

In the first week of February, U.S. Senator Amy Klobuchar introduced a new legislation to “update federal regulations for the global shipping industry” to help with American exports to the international market. The new legislation was inspired by supply chain “disruptions and vulnerabilities” especially seen in the last two years and the reports of ocean carriers returning to Asia with empty containers instead of agricultural or other Western products.

Los Angeles and Shanghai Plan World’s First Green Shipping Corridor
January 31 - The Maritime Executive
[Global]

In the wake of the COP26 conference, the Port of Los Angeles and the Port of Shanghai have agreed to a partnership that aims to mitigate air pollution and greenhouse gas emissions in
maritime shipping. Among other items, the partnership sets a goal of developing a “Green Shipping Corridor Implementation Plan” by the end of 2022 and launching the world's first zero-carbon trans-Pacific containerships by 2030. C40 Cities Climate Leadership Group, launched in 2019 by 100 of the world's mayors, is leading this initiative.

2022 shipping costs ‘will be higher than ever before’
January 13 - Seatrade Maritime News
[Global]
According to Peter Sand, chief analyst at Xeneta Shipping Index, the average cost of shipping in 2022 will be “higher than ever before” due to shippers' difficulties to secure shipping capacity and container lines' heavy focus on long-term rates. “Shippers should brace for sharp increases in the rates they are paying,” says Sand, as transpacific rates remain well above pre-pandemic levels.

MSC Recognized as World’s Largest Container Line Surpassing Maersk
January 5 - The Maritime Executive
[Global]
As of the start of 2022, the Mediterranean Shipping Company (MSC) is now regarded as the world's largest containership company by capacity, peeking out ahead of Maersk—who has led the rankings for decades—by just 1,888 TEU. Founded in 1970 with one vessel, MSC’s current fleet includes 645 ships with a rated capacity of 4,284,728 TEU. MSC reports that it pays call at 500 ports on more than 230 trade routes, transporting more than 23 million TEU per year along the way.

Saudi Ports Authority signs deal to ease settlement of commercial maritime disputes
January 2 - The National News
[Middle East]
The Saudi Ports Authority, also known as Mawani, announced the signing of a preliminary agreement with the Saudi Centre for Commercial Arbitration to help better resolve maritime–related disputes. At its core, the agreement focuses on establishing an “appropriate environment” and exploring different avenues for efficient and effective dispute resolution related to maritime trade in the biggest Arab economy.
Sullivan’s Island votes to take legal action against controversial maritime forest settlement
February 16 - NBC News 2
[United States]

Residents and town officials in Sullivan’s Island, South Carolina have hired an attorney to find a way to de-legalize the cutting of Sullivan's Island Maritime Forest. An attorney was hired after a large section of forest described as “roughly the width of a house” was cleared. The South Carolina Department of Health and Environmental Control, which recently suggested local discussions be held on the matter, said they have not received any tree cutting permits themselves.

Tanzania: President Calls for Improved Ocean Governance
February 12 - All Africa
[Africa]

On February 11, Tanzania’s president Samia Suluhu Hassan participated in the High Level Segment session of the three-day One Ocean Summit in Brest, France. During the session, President Samia called the ocean “a common good” and also talked about the need for improved ocean governance. A statement issued by Dar es Salaam earlier that week noted that the governments of Tanzania and France would be signing agreements on development projects and cooperation in the blue economy during the Summit.

U.S. resumes mediation efforts in Israel-Lebanon maritime dispute
February 2 - Axios
[Middle East]

The U.S. has resumed its efforts to mediate a dispute between Israel and Lebanon over their maritime border. The two countries began talks in 2020 to resolve their dispute over a 330 square-mile wedge in the eastern Mediterranean potentially rich with natural gas reserves, but talks stalled due to the pandemic and political instability in Beirut. Since the current Lebanese government softened its maritime claims last November, U.S. State Department energy envoy Amos Hochstein—the lead U.S. mediator—is pushing for a resolution to the dispute before Lebanon’s upcoming parliamentary elections in May.
Panel: New U.S. South China Sea Report Designed to Push Back Against Beijing’s Expansive Claims
January 25 - USNI News

In January, the U.S. Department of State released a report explaining the legal rationale behind its challenge of China’s maritime claims in the South China Sea. The report, the 150th issue of the State Department’s *Limits in the Seas* series, argues that China’s maritime claims have “no basis in law” and are inconsistent with the United Nations Convention on the Law of the Sea (UNCLOS). State Department officials described the report as a much-needed update to a similar report from 2014, as Beijing’s maritime policy has grown “more aggressive” since then.

University of Portsmouth professor to help meet global challenges as UNESCO Chair in Ocean Governance
January 5 - University of Portsmouth The News

Professor Pierre Failler, Professor of Economics and Director of the Centre for Blue Governance at the University of Portsmouth, is set to be named the next UNESCO Chair in Ocean Governance. Commenting on the announcement, Failler explained “[t]he Chair means that we will be working in close partnership with UNESCO officials to improve the governance of the world's oceans...At the moment intentions are good but too fragmented. It's time for countries and science to stop working in isolation and work together.”

India Gets First National Maritime Security Coordinator
February 16 - NDTV

A year after the creation of the post was approved by India’s Cabinet Committee on Security, New Delhi has appointed Vice Admiral (retd) G Ashok Kumar as India’s first national maritime security coordinator (NMSC). G Ashok Kumar is a recently retired former Navy vice chief and, in his new post, is tasked to coordinate between India’s Navy, Coast Guard, other security agencies involved in maritime security, and 13 coastal states and Union Territories.

Bennett touts maritime security cooperation with US
February 8 - The Times of Israel

Israel’s Prime Minister Naftali Bennett announced that Israel is working alongside the US Navy’s 5th Fleet and regional allies such as Bahrain and the United Arab Emirates to counter threats at
sea “in sailing and shipping lanes.” Although he did not specifically give a name to the perpetrators, it is suspected that the statements are in reference to attacks against Israeli-owned ships allegedly conducted by Iran in response to reported Israeli strikes on Iranian fuel tankers.

**US Navy wants to get crashed stealth fighter back -- before China can**

January 26 - CNN

[South China Sea]

During routine operations, an F-35C—the US Navy's newest jet with a price point of $100 million—crash-landed on the aircraft carrier USS Carl Vinson, soon after falling to the ocean floor in the highly contested South China Sea. The pilot and six sailors aboard the carrier were injured. As the Navy work to salvage the plane swiftly, analysts explain concerns that China would try to locate, survey, or recover the plane for itself. Once an American salvage vessel arrives, recovery of the plane could take up to 120 days.

**Tekever raises $23M for industrial drone technology optimized for maritime surveillance**

January 24 - Tech Crunch

[South America]

Tekever, a Portuguese drone development company that specializes in developing AI for drones for maritime deployment, has raised $23 million from a variety of strategic investors from the maritime industry to continue their work. The fundraising is a sign of expanding interest in the field and a wider breadth of business opportunities—government and commercial—for drones made for maritime deployment.

**2 U.S. Aircraft Carriers Now in South China Sea as Chinese Air Force Flies 39 Aircraft Near Taiwan**

January 24 - USNI News

[South China Sea]

After conducting joint exercises in the Philippine Sea the prior week, two US Navy carrier strike groups—Carl Vinson and Abraham Lincoln—began dual carrier operations in the South China Sea on January 23. On the same day, Taiwan said China’s PLA Air Force flew 39 planes into Taiwan's air defense identification zone.
**U.S. Navy Denies Chinese Claims of Expelling Destroyer From Waters Near Paracel Islands**

January 20 - USNI News

[South China Sea]

In late January, China's People Liberation Army (PLA) Navy made a public statement that they “warned...off” the American destroyer USS Benfold away from islands in the South China Sea after the destroyer “trespassed into China’s territorial waters.” The PLA Navy spokesman said they “solemnly demand the US side to immediately stop such provocative actions,” repeating their intent to “safeguard China sovereignty.” The US Navy denied this claim, stating that the USS Benfold was conducting a FONOP “in accordance with international law.” The US Navy spokesman said that the statement “is the latest in a long string of PRC actions to misrepresent lawful U.S. maritime operations and assert its excessive and illegitimate maritime claims.”

**India joins Quad partners, Japan and South Korea for Sea Dragon exercise**

January 7 - Hindustan Times

[Asia-Pacific, North America]

The members of the Quadrilateral Security Dialogue, or Quad (United States, India, Japan and Australia) participated in joint multinational naval exercise Sea Dragon 2022 with Canada and South Korea. While the exercise, held this year at Andersen Air Force Base in Guam, mainly focuses on anti-submarine warfare training, as explained by Japanese Commander Tomoyuki Michiyama, it also works to “strengthen cooperation and deepen mutual understanding among the participating navies and air forces.”

---

**Peer-Reviewed Research on Maritime Issues**

  - Limits in the Seas No. 150 State Supplement
  - Chinese translation of the Limits in the Seas No. 150 Executive Summary
- Government Release: Congressional Research Service - [China Naval Modernization: Implications for U.S. Navy Capabilities—Background and Issues for Congress](January 20)
- Opinion: “Conservatives need a climate plan that will position Canada for a future of clean growth” [The Globe and Mail - February 18]
➢ Opinion: “China Coast Guard: On a trajectory for peace or conflict?” [Center for International Maritime Security - February 16]
➢ Opinion: “Time to follow through on NOAA’s marine conservation and the blue economy plan” [The Hill - January 28]
➢ Opinion: “Isn’t the Earth more blue than green, then why focus on the green economy first?” [The Times of India - January 26]
➢ Opinion: “Whether green, blue, or turquoise, hydrogen needs to be clean and cheap” [Bulletin of the Atomic Scientists - January 21]
➢ Opinion: “Modern governments all need a ministry of the oceans – here’s why” [The Conversation - January 10]
➢ Analysis: “Seabed mining equity dilemmas in the Pacific” [Eco-Business - February 2]
➢ Analysis: “Governing the Blue Economy in Alaska and North Norway” [The Arctic Institute - January 18]
➢ Analysis: “Mastering Expeditionary IUU Fisheries Enforcement in the Bahamas” [Center for International Maritime Security - January 18]
➢ Analysis: “The Indo-Pacific region, maritime focus, and ocean governance” [Observer Research Institute - January 8]

Events on the Maritime Domain

➢ On January 18, the Ocean Policy Research Institute of The Sasakawa Peace Foundation and Japan Society of Ocean Policy co-hosted an online symposium ECOP Japan Symposium: Toward creating ECOP network in UN Decade of Ocean Science. An English-language summary and recording of the event is available.
➢ From February 9-11, the French Government alongside the United Nations held its One Ocean Summit in Brest, France and Online where various high-level global leaders and experts gathered to speak, discuss and “promote a cleaner, healthier and safer ocean.”
➢ From February 16-18, the U.S. Naval Institute and AFCEA International held their 32nd annual WEST 2022 conference in San Diego, California where senior officials from the Departments of Defense and Homeland Security participated in panels and gave keynote discussions for operators and industry leaders.
➢ On February 24 (JST), the Ocean Policy Research Institute of The Sasakawa Peace Foundation will be holding an online seminar on Building Ocean Big Data for Making Marine Policy.
➢ On February 24, Pacific Forum will be hosting its U.S.-Singapore Tech & Innovation Virtual Dialogue #4: Advancing Sustainable and Equitable Digital Solutions, held with support from the U.S. Embassy Singapore.

➢ From March 16-17, Asia Pacific Maritime (APM) will be holding its 2022 Conference in-person in and online from Singapore, which is set to bring experts together to discuss various topics on maritime and shipping affairs.

➢ From March 22-23, Oceanology International will be holding their virtual conference Connecting The Global Ocean Technology Community that brings together businesses, academics and government players in ocean technology. The conference will also be held in-person in London, Excel from March 15-17.

➢ On March 31, South China Morning Post will host its Climate Change Hong Kong Summit to be held in person in Hong Kong.

➢ From April 26-28, the DSNAME Foundation and MARLOG will be holding the 7th World Maritime Technology Conference in Denmark.

**Issue Background**

Guam, a 210 square mile island located in the Micronesia subregion of the Pacific Ocean, is the southernmost of the Mariana Islands and the largest island in Micronesia. It is also located within the Second Island Chain in the Pacific. In 1898, after almost four centuries under Spanish rule, it became a territory of the United States following Spain's defeat in the Spanish-American War as part of the Treaty of Paris of 1898. Thereafter, Guam swiftly became a vital maritime port for merchants and warships alike traveling throughout the region and, except for a brief time when it was under Japanese control during World War II, has since been the westernmost point of the United States' territory.

A few years after it was recaptured from the Japanese, the Guam Organic Act of 1950 was put into U.S. federal law. This

---

1 Image Source: Map of Guam, Wikipedia Commons, CC4.0, Peter Fitzgerald
Act redesignated Guam as an unincorporated territory of the U.S. and established a legislature, governorship, and judiciary system for Guam. The Act also grants U.S. citizenship to residents of Guam and includes a limited Bill of Rights though, as residents of a territory, residents of Guam cannot vote in U.S. federal elections. Today, it is home to 168,000 Americans and known most as a tourist destination and small-scale U.S. military outpost for the Indo-Pacific.

Recent Events
Today, Guam primarily operates as a military outpost and tourist destination. As an official U.S. territory, it still receives funds from the U.S. Department of the Interior and other programs for sustainment of and developments on the island. And even amidst the fight against a pandemic, Guam is an increasingly active and vital port for the U.S. military's operations in the Pacific.

Travel restrictions due to the pandemic have naturally caused most recent activity in Guam to be centered around naval deployments and exercises rather than economic or tourist engagements. For instance, Naval Port Guam was the chosen port for the aircraft carrier USS Theodore Roosevelt (CVN-71) for 2 months during the early days of the pandemic. From January 2020 to December 2021, Unmanned Patrol Squadron (VUP) 19—the US Navy's first MQ-4C Triton squadron—conducted a deployment including “large, high-altitude surveillance drones” that was “mostly conducted out of Guam.” This past January, Anderson Air Force Base was the site of the joint multinational naval exercise Sea Dragon 2022 involving the U.S., India, Japan, Australia, Canada and South Korea. Last December, the Los Angeles-class fast-attack submarine USS Jefferson City (SSN-759) officially moved its homeport from Joint Base Pearl Harbor-Hickam, where it has been since 2014, to Naval Base Guam. According to a news release, the change of homeport is part of the Navy's focus “to bring [the United States'] most capable submarines to theater with the greatest amount of striking power and operational capability to beat in the timeliest manner.” And a few weeks later, a port visit by the ballistic-missile submarine USS Nevada (SSBN-733) made it the first visit by an Ohio-class since 2016. Analyst Thomas Shugart noted that, intended or not, visits like the Nevada’s “sends a message” of the U.S. military's capabilities in and access to the Pacific. The U.S. military has not been quiet in Guam.

Keep In Mind
For most, Guam remains under the radar; often misunderstood, or even looked over entirely. Its small size and far-out location makes this understandable. For most Americans, the small, far-off island might bring to mind an exotic retreat, but many may be unable to confidently confirm that it is indeed an official territory of the United States. Fewer still could successfully point it out on a map. Could you?

The strategic importance of its location is clear when reviewing World War II. Days after the attack on Pearl Harbor that sparked the United States' participation in World War II, Guam came under Japanese control and remained in that position for most of World War II. In the summer of 1944, the U.S. returned to reclaim the Marianas and Guam in what became known as the Battle of Guam that officially ended with Japan's surrender of the war on August 10, 1944. Militaries do not battle over worthless locations; especially ones so far from their homes and backup support.
Now that the world fights across cyber channels more than water channels, and now that decades of research and development has rapidly expanded military equipment's capabilities, perhaps Guam's unique vantage point and strategically sound location is not as vital as it once was. But forgetting its presence—and its potential—is a mistake.

Regarding Guam's place in the U.S.-China strategic competition, multiple experts, including the past two commanders of the U.S. Indo-Pacific Command, have specifically pointed to China as an upcoming, increasing threat to Guam. When it comes down to it, Guam is the farthest point West—and the only place in the West Pacific—where the U.S. military has the ability to freely and independently aggregate its forces. It has already been repeatedly targeted by North Korea in recent years and, while facing the coming years, military leaders have specifically cited China's rapid hypersonic technology development as a point of concern.

As Deputy Commander of USINDOPACOM Marine Lt. Gen. Stephen Sklenka emphasized last December, “[t]hose aren't idle threats. Those are based off of events that we're seeing unfold around us right now.” And Washington agrees. These 'events' are why the Department of Defense has committed about $11 billion in funding for military construction projects on Guam over the next five years. At the top of these new projects is the new Marine Corps Base Camp Blaz, which was activated in October 2020—the Corps' first new installation since 1952—and is set to house 5,000 marines and a strong regional defense agenda. How this funding is spent will be a hefty indicator of the role that Guam will play in the big picture of U.S. national security; especially as it relates to the United States' interactions with China and the rest of Asia.

So, is Guam arming up to be the United States' “new front line against China”? It appears time—and Guam's upcoming development projects—will tell.

This issue's Spotlight was written by Jessica Martin, ICAS Research Assistant & Chief Editor of the MAP Handbill

---

ICAS Maritime Affairs Program: New and Upcoming

— ICAS Program Announcement —

Introducing the ICAS Blue Carbon & Climate Change Program!

ICAS is proud to announce the release of the ICAS Blue Carbon and Climate Change (BCCC) Program! In this program, our core program staff and external program partners will explore pathways for sustainably developing the blue carbon economy and combating climate change through open dialogue and novel policy research. Most prominently, the program endeavors to find new pathways for multilateral
engagement and mediation in areas of competition to promote mutually beneficial cooperation on climate change where possible.

The program will feature four primary projects:

1. **BCCC Quarterly**: Each quarter, ICAS will release a newsletter which will record the most important trends and developments regarding blue carbon policies and regulations in China, the U.S., and other regions, as well as international regimes such as the United Nations. The ICAS team will also produce a Chinese language version of this product to disseminate to an Asian audience so that both sides have access to our research.

2. **BCCC Research**: The BCCC Program Team will release multiple commentaries, issue briefs, and reports each year that explore the complexities and emerging news in the field of blue carbon.

3. **BCCC Events**: Hosted periodically throughout the year, ICAS Blue Carbon & Climate Change (BCCC) events promote the free and equal exchange of ideas on policy pathways for sustainably developing the blue carbon economy and combating climate change, especially as they relate to or involve the United States, China, and other regions.

4. **BCCC Media**: ICAS Blue Carbon & Climate Change media projects include but are not limited to short-form periodicals and Twitter campaigns.

Explore the BCCC Home Page to learn more:
https://chinaus-icas.org/icas-blue-carbon-climate-change-program/

---

**Upcoming ICAS Event**

Information regarding a virtual, inaugural event introducing the ICAS Blue Carbon & Climate Change Program, to include expert discussion with our staff and fellows, will be announced soon!

Subscribe to stay informed of our events, projects, regular newsletters, and program updates:
https://chinaus-icas.org/subscribe/

---

**Maritime Issue Brief**

**Having its Cake and Eating it Too: The U.S. and State Practice in Outlying Archipelagos**

By Alec Caruana
January 18, 2022

Key Takeaways

- The *State Practice Supplement to Limits in the Seas* no. 150, released by the U.S. State Department on January 12, advances a critique of China's maritime claims in the South China Sea that departs from Washington's previous rationale.

- While the U.S. has historically interpreted UNCLOS as prohibiting continental states from applying straight baselines to their outlying archipelagos across the board, the *State Practice Supplement* instead engages Chinese maritime claims on the level of de-facto state practice and its capacity to generate customary international law which contradicts the Convention.
The supplement relies primarily on drawing distinctions on the bases of archipelagic geography and opinio juris in an attempt to isolate Beijing's claims as unique in their excesses and reliance on customary norms.

This document demonstrates the Biden Administration's willingness to bring the U.S. position on international maritime law away from a 'purist' reading of UNCLOS and more in line with the sensitivity to general state practice seen in the rest of the world.

This new formulation seems to be motivated by a desire in Washington to allow for some more pragmatically lax interpretations of UNCLOS while still maintaining the United States' credibility as a champion of international maritime law, a useful tool in its campaign against Beijing's 'excessive maritime claims.'

While the supplement is a step in the right direction, several argumentative flaws still undergird where the U.S. draws the line between 'legitimate' and 'illegitimate' baseline practice. These contradictions must be resolved if China is going to respond to U.S. criticism in good faith.

Read Online: https://chinaus-icas.org/research/having-its-cake-and-eating-it-too/

— Maritime Issue Tracker Announcement —

Announcing Phase 2 of the ICAS MAP
Antarctic Issue Tracker: Marine Conservation

ICAS is proud to launch Phase 2 of its Antarctic Maritime Issue Tracker! In light of the growing importance of Antarctica and its living resources, the new Marine Conservation Tracker details the CCAMLR systems that govern the conservation and sustainable management of marine living resources in Antarctica.

Accompanying this tracker release is a new commentary by Research Associate Matt Geraci on the roles that the United States and China play in Antarctic maritime governance and marine conservation regimes.

Explore Phase 2: https://storymaps.arcgis.com/stories/6fa05ed66f5b4c858d729e0da8fc9e92
The Roles of the United States and China in Antarctic Maritime Governance

By Matt Geraci
February 3, 2022

When ecosystem management and marine life conservation come to mind, Antarctica and its surrounding waters are rarely considered by the average person. However, as one of the few relatively pristine ecosystems left in the world, Antarctica's fisheries are becoming increasingly important as ocean warming could cause catch from the world's fisheries to decline by as much as 24.1 percent in the 21st century, according to the United Nations Intergovernmental Panel on Climate Change. Add in the compounding effects of overfishing and illegal fishing, and the maximum catch yield could be further impacted. Communities dependent on fishing for their income, livelihoods, and food security would be significantly affected by such a decline, not to mention the potential global economic consequences for a critical industry to decline so drastically. Maintaining the massive ocean and sea regions surrounding Antarctica is essential to mitigate these impacts...

In light of the growing importance of Antarctica and its living resources, the Institute for China-America Studies has expanded its Antarctic Maritime Issue Tracker to include a visualized and interactive information tool for understanding the role that CCAMLR plays in sustainably managing fisheries and encouraging collaborative scientific research.


A Different Approach to UNCLOS

By Nong Hong
January 19, 2022

On Jan. 12, the U.S. State Department released a study — Limits in the Sea No.150 — regarding China's maritime claims in the South China Sea. It concluded that the claims are plainly inconsistent with international law as reflected in the 1982 United Nations Convention on the Law of the Sea (UNCLOS). Most of the critiques in the study, based on the U.S. presumption of China's articulation of its South China Sea maritime claims following the arbitration in 2016, is not really much different from other governmental statements or announcements by the United States since that time....

In the context of the South China Sea, the question of whether the ratification of UNCLOS will deprive a coastal state of a claimed historical right is a typical example of the weight given to treaty law and customary international law. The question is who gets to write the codes on the rules-based order.

Read Online: https://chinaus-icas.org/research/a-different-approach-to-unclos/
On April 5, 2022, ICAS Executive Director Dr. Nong Hong will be participating in a Graduate Institute of International and Development Studies conference “Who Owns Antarctica? The Geopolitics of the Seventh Continent” alongside other expert speakers. She will be discussing the important question: “Will China Compete for the Poles?”

Learn more about the event and the other speakers:

Register to watch:
https://www.graduateinstitute.ch/communications/events/who-owns-antarctica-geopolitics-seventh-continent
Scientists begin Isle of Man marine carbon stores drone search
March 23 - BBC
[Europe]

A year-long project to document blue carbon has begun on the Isle of Man, a self-governing British Crown dependency located in the Irish Sea between England and Ireland. The research is being jointly carried out by Swansea University, Britain's National Oceanography Centre, and the Manx government. The project is designed to identify the amount of blue carbon stored around the island, restore plant life in the area, and manage “damaging practices” to the blue carbon.

IPCC scientists to examine carbon removal in key report
March 21 - BBC
[Global]

Scientists from the United Nations' Intergovernmental Panel on Climate Change are currently looking at measures to mitigate climate change in preparation for a key report due to be published on April 4. According to IPCC co-chairs, the report will cover the “full spectrum” of carbon removal approaches. The upcoming report follows two other important IPCC reports which have focused on the causes and impacts of climate change.

Japan aims to speed up start of new offshore wind power plants
March 18 - The Mainichi
[East Asia]

On March 18, the Japanese government announced its determination to accelerate operations of new offshore wind power plants. It was originally established as part of its roadmap toward carbon neutrality by 2050 which positions offshore wind power as a driving force of renewable
energy, but will also help reduce its high dependence on Russian energy imports following the Russian invasion of Ukraine.

**Unique data platform brings transparency to global maritime trade, supports efforts to decarbonize sector**
March 15 - Stockholm Environment Institute
[Global]

The Stockholm Environment Institute (SEI) has introduced a new platform that will provide detailed information on the greenhouse gas emissions of individual ships. The open-source platform—named Global Shipping Watch—collects and presents cargo data and emissions per vessel on all the maritime exports and imports of the United States as well as the exports of Brazil, Chile, Ghana, Indonesia and Peru in 2019. The SEI aims to expand the scope of the platform to cover a majority of global maritime trade.

**Coral resiliency offers encouraging signs despite warming oceans**
March 10 - ABC News
[Pacific]

Following 22 months of coral research off the coast of Hawaii, a newly published research suggests that several species of coral could survive an increase of 3.6 degrees Fahrenheit in global temperatures, contrary to former beliefs. As summarized by one of the study's authors, “we're finding a shred of hope there will be some survivors.” This new report contradicts a 2018 report that projected more than 99 percent of the world's coral would be lost if global temperatures increase by that same amount.

**Thailand makes green push with floating hydro-solar power project**
March 10 - Channel News Asia
[Asia]

Thailand has established a floating solar panel installation covering 720,000 square meters of water surface that both converts sunlight to electricity and generates hydropower. Regarded by authorities as the “world's largest floating hydro-solar farm,” the installation, known as the Sirindhorn dam project, is part of the nation's efforts to achieve carbon neutrality by 2050. It is the first of 15 such farms that Thailand plans to build by 2037.
China aims to build 450 GW of solar, wind power on Gobi desert
March 5 - Reuters [Paywall]
[China]

On March 5, the director of the Chinese National Development and Reform Commission He Lifeng announced China's plans to build 450 gigawatt of solar and wind power generation capacity on the Gobi and other desert regions. He also affirms the necessary establishment of high-efficient coal-fired power plants and ultra-high voltage electricity transmission lines to support the steady operation of the grid system.

Huawei transitions from phones to clean energy
March 3 - SupChina
[China]

As China's telecommunications giant Huawei faces the challenge of continuous U.S. sanctions and fierce competition to secure a reliable semiconductor supply, it announced its strategic plan to diversify its product base toward clean energy and align with the Chinese Communist Party's target of reaching carbon neutrality by 2060. Huawei plans to complete this by applying solar power and energy storage, introducing sustainable digital infrastructure technology to reduce emissions, and allocating a $630 million investment to establish a R&D lab and central office for sustainable digital infrastructure projects at its Shenzhen headquarters.

Climate change is hitting the planet faster than scientists originally thought
February 28 - Nature
[Global]

According to the UN Intergovernmental Panel on Climate Change's latest report from February 28, rising greenhouse gas emissions could soon threaten the adaptability of many communities. The report highlighted that more than 40% of the world's population (between 3.3 and 3.6 billion people) live under conditions “highly vulnerable to climate change” and “if global temperatures rise by more than 1.5 °C above pre-industrial levels,” irreversible environmental changes will come to pass.

White House science office to hold first event on countering climate change denial and delay
February 24 - The Washington Post [Paywall]
[United States]

On February 24, the White House Office of Science and Technology Policy (OSTP) held its “first-of-a-kind” roundtable with 17 of the nation's leading scientists, engineers and economists from across the nation to discuss the urgent issue of climate change and develop ways to halt...
delays in climate action. Jane Lubchenco, deputy director for climate and environment at the OSTP, led the discussion.

**Sea Ice Around Antarctica Reaches a Record Low**

Since satellite observations began in the 1970s, the extent of Antarctic sea ice steadily increased to a record high in 2014. However, in 2017 it unexpectedly dropped rapidly to the previous record low. In 2022, the deterioration of sea ice has broken records once again after rebounding slightly at the turn of the decade. Researchers at the University of Washington say that it is difficult to connect these surprising dynamics directly to global warming. They ultimately suggest that the large oscillations and net decrease in Antarctic sea ice levels could be due to atmospheric conditions (such as the strength of El Niño phenomena) as well as local factors like ocean currents and winds.

**Maritime Economy and Shipping**

**Warren Says Ocean Freight Alliances Add to Inflation**
March 25 - Transport Topics

Sen. Elizabeth Warren wrote letters to the nine largest container carrier companies in which she explains how they are to blame for recent U.S. inflation in the global transportation of goods. Her words, which have brought attention from many parties related to the industry, echo those made by President Joe Biden in his State of the Union address when he spoke of initiating a crackdown on shipping companies for “overcharging” consumers and businesses. In her letters, Warren also called on Congress to address the issues “if the administration lacks the full authority to do so.”

**South Korea's Avikus bets on self-driving technology for ships**
March 21 - Nikkei Asia

The South Korean technology company Avikus, founded in January 2021 by Hyundai Heavy Industries Group, has announced it will be working on developing self-driving navigational systems for boats of all sizes. Hyundai Heavy Industries Holdings advertises such systems will improve safety and reduce accidents.
Ever Forward cargo ship could be stuck in Chesapeake Bay for over a week, officials say
March 19 - CBSNews
[United States]

Almost one year after the Ever Green cargo ship was stuck in the Suez Canal for more than a week, the Ever Forward cargo ship is now stuck in Chesapeake Bay. While the Ever Forward is not blocking the Bay like the Ever Green did with the Suez Canal last year, extraction efforts are tedious as the cargo ship holds more than 4,900 containers and 2,200 tons of fuel on board; the latter of which could create a severe pollution threat if the fuel was released. Officials estimated it would take 10 days to properly and safely free the ship from the Bay.

IACS Votes to Expel Russian Maritime Register
March 13 - The Maritime Executive
[Europe]

Following Russia's invasion of Ukraine on February 24, the members of the International Association of Classification Societies (IACS) voted to expel the Russian Maritime Register of Shipping (RS Class) from their association, effective immediately. A successful affirmative vote requires at least 75% of the members of the IACS Council to pass. The IACS “deeply regrets the circumstances” but cited sanction concerns as NATO allied nations continued to impose cut-offs and sanctions against Russia's economy.

UN to work on safe corridor for ships stranded by Ukraine conflict
March 11 - Business Insurance
[Eastern Europe]

Russia's sudden intrusion into Ukraine and the limited marine passages in the Black Sea have left numerous cargo and private ships stuck at port. About 100 foreign flagged vessels and their mariners have been reportedly stranded, with at least one seafarer at the port of Olvia already having been killed from a Russian missile. In response, the United Nations' International Maritime Organization convened a virtual two-day meeting to discuss and develop a safe exit plan for the stranded ships. Russia denies deliberately targeting civilians.

Two cargo ships hit by blasts around Ukraine, one seafarer killed
March 3 - Reuters [Paywall]
[Eastern Europe]

The rapid invasion of Ukraine by Russia caught many cargo ships transiting the Black Sea area unaware and unwittingly drawn into the conflict. In the first week of the fighting, at least three commercial ships were hit separately by Russian missiles or bombs in Ukrainian ports,
prompting many shipping firms to halt journeys to all Black Sea ports until the conflict has been resolved, interrupting global supply chains.

**World’s largest container lines suspend shipping to Russia**  
March 1 - Reuters [Paywall]  
[Europe]

On March 1, the world’s three biggest container lines—Switzerland’s MSC, Denmark’s Maersk, and France’s CMA CGM—announced a temporary suspension on cargo shipments to and from Russia as part of the Western sanctions followed by Russian invasion of Ukraine. Similar moves have also been taken by Singapore’s Ocean Network Express and Germany’s Hapag Lloyd to accelerate freight challenges and isolate Russia from leading container shipping services.

**Ukraine’s ports to stay closed until Russian invasion ends – maritime administration**  
February 28 - NASDAQ  
[Eastern Europe]

Vitaliy Kindrativ, the head of Ukraine Maritime Administration, announced in an email that Ukrainian ports would remain closed until Russia’s invasion of Ukraine concludes. Kindrativ also told reporters that the major port of Mariupol, located on the Sea of Azov, had already sustained damage from Russian shelling. He noted that a “final calculation” of the damage would be calculated “after the end of Russian aggression as there is still a great threat of landing of Russian troops through ports.”

**China Pausing on Buying Russian Seaborne Crude After Invasion**  
February 25 - Bloomberg [Paywall]  
[Europe]

As freight costs for cargos loading from the Black Sea have tripled and many other questions have yet to be answered following Russia’s invasion of Ukraine, crude oil industry leaders in China decided to briefly pause new seaborne purchases of Russian crude. Notably, China is currently the biggest buyer of Russian crude oil.

**Biden administration opens applications for $450 million in port funding tied to infrastructure law**  
[United States]

The Biden administration has officially opened applications to vie for the $450 million in port grants, which is sourced from the $1 trillion infrastructure recently passed by Congress. An estimated $5 billion of the $1 trillion package is specifically allocated for ports.
noticeable increase in cargo processing, wait times, rising prices, and shipping traffic, all of which aim to be aided by the grants. In addition to economic resilience, the grant also aims to support climate change efforts in port infrastructure and related issues.

Ocean Governance and Maritime Cooperation

Senate Committee on Commerce, Science, and Transportation approves Ocean Shipping Reform Act
March 24 - Logistics Management
[United States]

The Ocean Shipping Reform Act (OSRA), legislation built to update federal regulations for the international shipping industry, has received bipartisan approval from the Senate Committee on Commerce, Science and Transportation. In December 2021 the bill was passed by the House of Representatives with a 364-40 vote and introduced into the Senate in February 2022. It now awaits full Senate approval before potentially being sent to the president's desk to be signed into law.

Multinational maritime forces conclude Exercise Obangame Express 2022
March 22 - Naval Technology
[Africa]

The Obangame Express 2022 (OE22), a week-long multinational maritime exercise sponsored by the US Africa Command, has been successfully concluded. Naval forces of the U.S., France, Belgium, Italy, Spain, and Brazil conducted at-sea drills throughout the Atlantic Ocean and the Gulf of Guinea as well as in-port training in several coastal states throughout West and Central Africa.

Japan, Cambodia agree to work together on China’s maritime activities in South China Sea
March 21 - The Print
[Asia, South China Sea]

The prime ministers of Japan and Cambodia have released a joint statement voicing a common approach to addressing China’s activities in the South China Sea at a meeting in Phnom Penh. The statement, which affirms the importance of abiding by UNCLOS and realizing a “free and open Indo-Pacific,” was interpreted by some specialists as a slight shift by Phnom Penh from its traditionally pro-Beijing political stance. Japan’s diplomatic overtures aim to nudge Cambodia, a major target of Chinese investment—such as at the controversial Ream Naval Base—and the current ASEAN chief, towards a more assertive position on the South China Sea issue.
Bangladesh seeks $22.4 mln after missile hits ship in Ukraine
March 18 - Reuters [Paywall] [Europe]

The state-owned shipping corps of a Bangladeshi cargo ship hit by a Russian missile on March 3 has claimed $22.4 million from its insurer. The ship was hit while docked at the Olvia Port (a port located in the Black Sea near the Ukrainian city of Mykolaiv), killing one crew member, amidst Russia's southern offensive into Ukraine. Insurance premiums on carriers operating in the Black Sea have gone up by over 100% since the beginning of the invasion.

Russian oligarch's yacht stuck in Norway as suppliers refuse to refuel
March 18 - The Guardian [Europe]

The 223-foot yacht Ragnar, owned by longtime acquaintance of Vladimir Putin Vladimir Strzhalkovsky, is stuck in Norway with local fuel suppliers refusing to sell it fuel. Strzhalkovsky, who has not been sanctioned by the European Union, made his fortune in nickel mining as CEO of the firm Norilsk Nickel. The British captain of the ship is alleging discrimination by Norway since none of the crew is Russian and the ship is sailing under a Maltese flag.

Philippines summons Chinese envoy over 'illegal intrusion' in inland waters
March 14 - South China Morning Post [Paywall] [South China Sea]

The Philippines summoned its Chinese ambassador, Huang Xilian, to formally protest the “illegal intrusion” of a Chinese naval ship in the Sulu Sea from January 29-February 1. The Sulu Sea is an inland sea that the Philippines claims complete sovereignty over. In a statement, the Department of Foreign Affairs said the activity happened “uninvited and without permission” and “demanded that China respect Philippine territory.” There was no immediate reaction from the Chinese embassy in Manila.

With IUU Fishing Rampant, Ghana May Lose Access to EU Seafood Market
March 11 - The Maritime Executive [Africa, Europe]

According to data from Ghana’s Fisheries Commission, fewer fish are being caught due to depleted fish populations from illegal, unreported and unregulated (IUU) fishing. In 2013, the European Commission issued Ghana its first ‘yellow card’ warning after confirming that the nation’s anti-IUU fishing efforts were inadequate. In June 2021, Ghana was issued another ‘yellow card’ for the same issue, making it the first country to receive a second ‘yellow card’.
Now Ghana must work to address its IUU fishing efforts or lose access to the European seafood export market.

**Tulane launches space law program with $1 million gift**  
March 10 - Tulane University  
[Global]

After a $1 million alumni gift, Tulane Law announced that it will be launching a new program to specialize space law development. The new program and its research will lean heavily on the University's “world-leading strength in maritime law” and global leadership in the fields of maritime law and the law of the sea, on which space law is currently anchored.

**Senate Passes Peters Bill To Help Kids Attend Maritime Academies**  
March 9 - Radio Results Network  
[United States]

The Senate has passed the Changing Age-Determined Eligibility to Student Incentive Payments (CADETS) Act, which will expand the eligibility age for financial assistance to cadets who attended State Maritime Academy and have committed to a post-graduation service obligation. There are six State Maritime Academies around the United States. Before the CADETS Act was passed, the Student Incentive Program was limited to students under the age of 26, which was seen as a disadvantageous rule to older students, many of whom are veterans.

**U.N. adopts historic resolution aimed at ending plastic pollution**  
March 2 - The Washington Post [Paywall]  
[Global]

For the first time, the United Nations has adopted a resolution that will lead to developing a legally-binding treaty by the end of 2024 to “end plastic pollution.” Celebrated as a “historic milestone” and a notable display of global unity, the resolution was made on the third day of the biennial United Nations Environment Assembly in Nairobi with representatives from more than 150 nations in attendance.

**Australian Maritime Levy Campaign for Seafarer Welfare reinforced by Counsel's legal opinion**  
February 24 - Human Rights at Sea  
[Europe, Australia]

The England-based NGO Human Rights at Sea reaffirmed its opinions on a potential amendment to Australian maritime legislation as part of its global Maritime Levy Campaign that works to enhance seafarer support and welfare. Among other points, the NGO's release notes
that Australia is a signatory to the Maritime Labour Convention, to which all parties have obligations to “promote the continuous development of port welfare facilities and services.”

**Maritime Security and Defense**

**Solomon Islands confirms China security draft, alarming Australia**
March 25 - BBC

The Solomon Islands, an island nation in the South Pacific and neighbor to Australia, has confirmed that it is drafting a security deal with China, sparking concerns from Australia and other nations in the Indo-Pacific. “Leaked papers” show that part of the deal could include a Chinese military base being set up in the Solomons. Both Australia and New Zealand have shared their concerns with the Solomons' government, citing regional destabilization and security interests.

**New Videos Show Russian Navy Firing 8 Naval Cruise Missiles From the Black Sea**
March 22 - USNI News

On March 22, several videos were posted on social media showing what appears to be a Russian Navy frigate fired eight Kalibr long-range naval cruise missiles from a site near the Black Sea port of Sevastopol. The path of the missiles in the videos “bear the same characteristics of a Kalibr NK SS-N-30” missile. On that day, Pentagon Press Secretary John Kirby was unable to confirm the reports of the missile firings but did note increased naval activity in the Black Sea with a total of 21 Russian Navy ships in the Black Sea as of March 22.

**AP Exclusive: US admiral says China fully militarized isles**
March 21 - Associated Press

In an interview with Associated Press, US Indo-Pacific commander Adm. John C. Aquilino said that Chinese actions in the South China Sea were contrary to Chinese President Xi Jinping’s past assurances that the islands would not be turned into military bases. According to Aquilino, “over the past 20 years we've witnessed the largest military buildup since World War II by the PRC.”
**Chinese military says U.S. destroyer's passage through Taiwan Strait 'provocative'**

March 19 - Reuters [Paywall]

[East Asia]

On March 17, the USS *Ralph Johnson* destroyer sailed through the Taiwan Strait. In a responding statement, the Chinese military called the sail-through a “provocative” and “very dangerous” act that sent the wrong signals to those supporting pro-Taiwan independence. This statement was released on March 19—a day after Chinese President Xi Jinping and U.S. President Joe Biden connected on a scheduled video call to discuss the issue of Ukraine and Russia.

**US F-35 and Chinese J-20 fighter jets had close encounter over East China Sea: US general**

March 18 - South China Morning Post [Paywall]

[East China Sea]

According to a “source close to Beijing’s military,” US F-35 and Chinese J-20 fighter jets—the two nation's most advanced fighter jets—have had several encounters in the East China Sea. A top US Air Force general has confirmed at least one of these encounters, noting that the US was left “impressed” with the Chinese pilot’s command and control. While specific timings of such events have been left unclarified, sources did note that such encounters became more frequent in the latter half of 2020 as Donald Trump’s first term came to a close.

**India, Indonesia hold second security dialogue, vow to combat terror**

March 17 - The Hindustan Times

[South Asia]

On March 17, India’s National Security Advisor Ajit Doval and Indonesia’s Coordinating Minister for Political, Legal, and Security Affairs Mohammad Mahfud held the 2nd India-Indonesia Security Dialogue. According to the Indian Embassy in Indonesia, the two discussed cooperation in “counter-terrorism, maritime, defence and cyber” issues. The two countries also released a joint statement at the conclusion of their dialogue that reinforced their attention to mutual cooperation and the strengthening of bilateral ties.

**CMC Berger: Russian Logistics Failures in Ukraine ‘Should Give Pause’ to Taiwan Invasion Planners**

March 17 - USNI News

[United States, China]

Commenting on Russia’s invasion of Ukraine, Marine Corps commandant Gen. David Berger noted that the outcome "should give pause" to those considering an amphibious invasion of the
more than 100 mile long coastline of Taiwan. Berger emphasized that “no other operation is more complicated,” from logistics to sustainment once ashore.

**U.S. carrier displays air power over Yellow Sea as North Korea may be set to test long-range missile**
March 15 - Reuters [Paywall]
[Northeast Asia]

In response to signs that North Korea could be testing its largest intercontinental ballistic missile within the week, the USS *Abraham Lincoln* aircraft carrier led military drills in the Yellow Sea while the air defense artillery heightened drills at Osan air base. This long-range test would break North Korea's self-imposed 2017 moratorium on long-range missile and nuclear testing.

**Australia Plans Submarine Base That Can Host U.S. Vessels**
March 7 - The Wall Street Journal [Paywall]
[South Pacific]

Australia has announced plans to build a new naval submarine base on its east coast. This new base will be the home port of some of the new nuclear submarines Australia is anticipated to acquire through the AUKUS military partnership. Prime Minister Morrison said Australia is setting aside $7.4 billion for facilities and infrastructure for the new submarine base, which will “enhance [Australia's] strategic deterrent capability, with significant advantages in operational, training, personnel and industrial terms.”

**Navy launches Ice Exercise 2022 in the Arctic Ocean**
March 6 - U.S. Navy
[Arctic]

On March 4, the US Navy's Ice Exercise (ICEX) 2022 officially began. The three-week exercise, “designed to research, test and evaluate operational capabilities in the Arctic region,” involves personnel from all five U.S. military services as well as representatives from the Royal Canadian Air Force, Royal Canadian Navy, and United Kingdom Royal Navy. ICEX 2022 is the 98th Ice Exercise conducted by the US Submarine Force.

**North Korea fires another suspected ballistic missile into sea**
March 4 - NPR
[Northeast Asia]

On March 5, North Korea fired another ballistic missile into the sea between the Korean Peninsula and Japan, making it the ninth round of weapons tests and demonstrations by North
Korea in 2022. Representatives from South Korea, Japan, and the U.S. Indo-Pacific Command have commented on the launch, including a vow for stronger cooperation to monitor North Korea's nuclear and missile facilities.

**Navy Recovers Crashed F-35C From Depths of South China Sea**
March 3 - USNI News

The F-35C Lightning II Joint Strike Fighter that fell into the sea last month during a naval training accident in the South China Sea has been recovered. The successful recovery, from a depth of approximately 12,400-feet, “eased concerns” that Russia or China would seize the aircraft themselves.

**Turkey Closes Bosphorus, Dardanelles Straits to Warships**
February 28 - USNI News

Following Russia's invasion of Ukraine, Turkey decided to close off the Bosphorus and Dardanelles straits to any warships except those returning to a home base in the Black Sea. This power to close these straits to warships was given to Turkey by the Montreux Convention of 1936.

**US sails through Taiwan Strait, China conducts drills on Hainan**
February 28 - Radio Free Asia

A day after the US 7th Fleet sent one of its destroyers for a “routine” transit through the Taiwan Strait, China's Hainan Maritime Safety Administration began a three-day military training exercise. The announcement of the exercise was sent with a warning that entering the training area, located near China's Wenchang Rocket Launch Site, within a six-mile radius was prohibited.

**Milan-2022: increased cooperation will play a key role in protecting sovereignty of nations, say chiefs of different navies**
February 27 - The Hindu

On February 27, the India-hosted multilateral naval exercise MILAN-2022 was held at Eastern Naval Command in Visakhapatnam. In his keynote address, India's Chief of Naval Staff Admiral R. Hari Kumar noted the need for “developing interoperability and trust” and a “synergy of capabilities of friendly navies to mitigate all challenges” found throughout the vast expanse of

**US has become 'troublemaker' in South China Sea, says Chinese military**
February 25 - Business Standard

Speaking at a press briefing on U.S. military activity in the South China Sea, a spokesperson from China's Ministry of National Defense said that the United States is a “troublemaker” and “accident-maker” instead of a “defender” of freedom of navigation in the region. The spokesperson cited a submarine collision and an air crash that was “caused” by the U.S. military in the last year and referenced other accidents in prior years.

**Hunting Chinese Submarines, Beijing Slams Australia For 'Spiteful & Provocative' Actions After Laser Incident**
February 24 - The EurAsian Times

China and Australia find themselves in a series of verbal battles after a Chinese naval warship allegedly used a military-grade laser at an Australian surveillance plane near the Arafura Sea, which reportedly prompted Australia to place sonobuoys in the water. Beijing-based naval analyst Li Jie suggested that the decision to release sonobuoys in the waters “suggested the Australian plane had found some Chinese submarines underwater.”

---

**Peer-Reviewed Research on Maritime Issues**

- Government Fact Sheet: The White House - *Lowering Prices and Leveling the Playing Field in Ocean Shipping* [February 28]
- Government Release: U.S. Department of Transportation - “DOT Announces New Funding for America’s Marine Highway Program to Strengthen Supply Chains” [March 2]
- Government Release: Congressional Research Service - *China Naval Modernization: Implications for U.S. Navy Capabilities—Background and Issues for Congress* [Updated March 8]
 ➢ Academic Article: “Network analysis of blue carbon governance process in Indonesia” [Marine Policy 137 - March 2022]
➢ Analysis: “Maritime Cooperation in the Indian Ocean” [Australian Institute of International Affairs - March 16]
➢ Analysis: “On Taiwanese island, drills underscore strategic importance and vulnerability” [Reuters - March 16]
➢ Analysis: “Three Reasons The EU’s Shift Away From Russian Gas Could Be Catalytic” [Carnegie Endowment for International Peace - March 10]
➢ Analysis: “Huawei transitions from phones to clean energy” [SupChina - March 3]
➢ Analysis: “Loopholes and lawfulness: De-escalating tensions in the South China Sea” [Observer Research Foundation - March 3]
➢ Analysis: “Biden Administration Intensifies Offensive Against Ocean Shipping Industry” [Holland & Knight - March 1]
➢ Issue Brief: “Marine Governance in Asia: A Case for India-ASEAN-South Korea Cooperation” [Observer Research Foundation - February 28]
➢ Opinion: “IPCC's words matter — and so does the ocean” [The Hill - March 2]
➢ Opinion: “The Options Of Indonesia For Facing China In South China Sea” [Eurasia Review - February 28]
➢ Opinion: “What was the Chinese laser attack about and why does it matter?” [The Jakarta Post - February 22]

---

Events on the Maritime Domain

➢ On February 28, the German Marshall Fund Asia Program held an online event on “US-Europe Cooperation in the Indo-Pacific.” A full recording is available online.
➢ On March 9, the Center for New American Security held a virtual event on “The War in Ukraine: Implications for the Indo-Pacific.” A full recording of the event is available online.
➢ On March 14, the Wilson Center held a virtual event on “Ukraine and the Arctic: Perspectives, Impacts, and Implications.” A full recording of the event is available online.
➢ On March 16, the Foreign Policy Research Institute held a virtual event on “Africa’s Energy Transition: Climate Adaptations and Economic Pressures.”
➢ On March 25, the Stimson Center held a full-day hybrid conference titled "Sea and the City: Pathways for Coastal Resilience" where more than 2 dozen experts discussed the vulnerabilities and protection of coastal areas from climate change.

➢ On March 27, the Atlantic Council hosted its hybrid 2022 Global Energy Forum in partnership with the United Arab Emirates, which gathered "government, industry, and thought leaders to set the energy agenda for the year.”

➢ On March 30, the Wilson Center will be holding a virtual discussion on “Challenges, Lessons Learned, and Opportunities for Peacebuilding in Transboundary River Basins: A Case Study of the Eastern Nile Basin.”

➢ On March 31, South China Morning Post will host its Climate Change Hong Kong Summit, to be held in person in Hong Kong.

➢ On April 1, the Atlantic Council's Cyber Statecraft Initiative will be holding a virtual discussion on “Protecting the global marine transportation system against cyber threats.”

➢ From April 5-6, the Center for Strategic & International Studies and the US-Asia Business Council will be hosting the US Indo-Pacific Conference, which “will focus on the US-Asian economic relationship and the Quad” and include a number of keynote addresses from ambassadors and US government officials. The conference will be webcast live.

➢ On April 6, the Wilson Center will be hosting a discussion on “Hong Kong’s Pathway to Carbon Neutrality” featuring Hong Kong’s Secretary for the Environment, Mr Wong Kam-sing.

➢ From April 26-28, the DSNAME Foundation and MARLOG will be holding the 7th World Maritime Technology Conference in Denmark.

➢ From May 19-20, the European Commission will be celebrating its annual European Maritime Day “during which Europe’s maritime community meet to network, discuss and outline joint action on maritime affairs and sustainable blue economy.”

---

**Handbill Spotlight**

- F35 Lightning II -

**Issue Background**

The Lockheed Martin F-35 Joint Strike Fighter, also known as the F-35 Lightning II, is a fifth generation strike fighter aircraft currently in use by the U.S. Air Force (USAF), Marine Corps (USMC), and Navy (USN). In addition to the various U.S. military services, the F-35 is also used by thirteen U.S. allies, seven of which are cost-sharing partners with the United States.

---

The Joint Strike Fighter Program is the U.S. Department of Defense (DoD)'s largest weapon procurement program to date in terms of total estimated acquisition cost. The U.S. military currently plans to acquire a grand total of 2,456 F-35s, which are collectively worth about $397.8 billion. Furthermore, this aircraft is projected to be operable until 2070.

This relatively affordable stealth Joint Strike Fighter was designed to merge various combat aircraft programs into one multi-role combat aircraft that can perform both air superiority and strike missions. The F-35 is produced in three versions designated to the various requirements of different military operations. The F-35A, a conventional takeoff and landing (CTOL) version of the aircraft, makes up the second largest fighter jet fleet of the U.S. Air Force (USAF). The F-35A is designed to replace the older F-15s and to combine with the F-22 Raptors and the new F-15EX as the service's new high/low mix aircraft. The F-35B, a short takeoff and vertical landing (STOVL) version of the aircraft, is possessed by the U.S. Marine Corps (USMC) to replace its old F/A-18 versions and the AV-8B Harrier attack aircraft. And the F-35C is a carrier-suitable conventional takeoff and landing version designed for U.S. Navy (USN) carriers and U.S. Marine Corps carrier-based operations.

Recent Events
As the United States moves to shift its strategy to one more focused on great power competition, specifically a global strategic competition with China, the F-35 aircraft is playing an increasingly important role as the U.S. military adapts a new defense strategy explicitly focused on preparing for a military conflict with China. Due to its high costs and a lower demand for a dogfight, the production of the F-22 Raptors halted in 2011. As America's only fifth generation fighter currently in production, the F-35s will be the cornerstone of almost every U.S. military operation around the world, especially in the West Pacific, where China's growing military power is coming face-to-face with that of the United States'.

On March 18, 2022, it was confirmed for the first time that the United States’ F-35s had “at least one encounter with China's fifth generation J-20 stealth fighters” over the East China Sea. This marks the first non-friendly encounter between the only two fifth generation fighters currently in production. Most significantly, according to USAF commander Kenneth Wilsbach, close contact between the F-35s and China's J-20 “became more frequent in the second half of 2020,” which indicated that the frequency of air operations in the West Pacific, especially around area near the Taiwan Strait, has risen dramatically over the past two years. The increased level of air operations on China's peripheral areas such as the East and South China Sea eventually led to increased frequency of accidents that could make the region more risky. For instance, on January 24, 2022, it was reported that an F-35C crashed and sank into the South China Sea when trying to land on USS Carl Vinson. The wreckage of this aircraft was successfully recovered on March 3 by the U.S. Navy, but multiple observers noted concerns about China or Russia finding and taking the aircraft first for themselves.
Keep In Mind

Although the Biden administration has defined its strategic competition with China as a competition for influence, which makes it less likely to seek armed conflict with China in the near-term, the notion of a strategic competition inevitably raises the frequency of air and naval operations in the West Pacific. Under that strategic shift, the F-35s will become a more frequent visitor, if not a resident, of the East China Sea and the South China Sea. Observers can expect to see a higher frequency of reports on encounters between the F-35s and Chinese aircraft and naval vessels in the future.

Moreover, the F-35s are also playing an important role in the U.S.-led security system as it is also becoming the increasingly dominant fighter jets of the U.S. allies, especially those in the Indo-Pacific region. Out of the thirteen allies that possess the F-35s, four of them are in the Indo-Pacific region: Japan, Australia, South Korea, and Singapore. Japan has shown a strong interest in obtaining the F-35A to replace the dated F-15Js and enhance the combat capabilities of its Air Self Defense Force. Tokyo is also seeking to acquire more F-35Bs to pair with its Izumo-class helicopter carriers. Australia, South Korea, and Singapore are also possessing considerable numbers of the aircraft despite various reports of technical issues. Thus, F-35s can be expected to be seen more frequently in the airspace of the Indo-Pacific region.

Although an official decision has not yet been made, Taiwan has also previously shown a strong interest in acquiring the F-35Bs. While the U.S. did not agree to sell the leading stealth aircraft to the self-ruled island at the time, the volatile situation across the Taiwan Strait could have significant implications for future Taiwan requests for U.S. fighter aircraft. As mainland China continues to increase frequency and volume of flyovers, the question of Taiwan’s air space defense will inevitably be thrown at the United States. What’s more, Taiwan has actually already tested the water in 2019 when Taipei requested a fleet of new fighters from the U.S., though they did not specify a type. Despite the sensitivity of arms sales to Taiwan, the F-35 cannot be ruled out as a potential sale option should the cross-strait situation further worsen and its regional implications become even heavier.

This issue’s Spotlight was written by Yilun Zhang, ICAS Research Associate & Manager, ICAS Trade ’n Technology Program
— ICAS Program Announcement —

Introducing the ICAS Blue Carbon & Climate Change Program!

ICAS is proud to announce the release of the ICAS Blue Carbon and Climate Change (BCCC) Program! In this program, our core program staff and external program partners will explore pathways for sustainably developing the blue carbon economy and combating climate change through open dialogue and novel policy research. Most prominently, the program endeavors to find new pathways for multilateral engagement and mediation in areas of competition to promote mutually beneficial cooperation on climate change where possible.

The program features four primary projects:

1. **BCCC Quarterly**: Each quarter, ICAS will release a newsletter which will record the most important trends and developments regarding blue carbon policies and regulations in China, the U.S., and other regions, as well as international regimes such as the United Nations. The ICAS team will also produce a Chinese language version of this product to disseminate to a wider audience so that both sides have access to our research.

2. **BCCC Research**: The BCCC Program Team will release multiple commentaries, issue briefs, and reports each year that explore the complexities and emerging news in the field of blue carbon.

3. **BCCC Events**: Hosted periodically throughout the year, ICAS Blue Carbon & Climate Change (BCCC) events promote the free and equal exchange of ideas on policy pathways for sustainably developing the blue carbon economy and combating climate change, especially as they relate to or involve the United States, China, and other regions.

4. **BCCC Media**: ICAS Blue Carbon & Climate Change media projects include but are not limited to short-form periodicals and Twitter campaigns.

Explore the [BCCC Home Page](#) to learn more.

— BCCC Quarterly Volume 1, Issue 1 —

The first BCCC Quarterly newsletter will be released on Thursday, March 31, 2022! Subscribe and follow us on social media to stay informed of our new releases and the major events occurring in U.S.-China relations:

- [Twitter (@icasDC)](#)
- [LinkedIn](#)
- Find us on WeChat
- [YouTube](#)

Join our Mailing List
— Past ICAS Event —

ICAS Blue Carbon & Climate Change Program Inaugural Event

On March 24, 2022, the Institute for China-America Studies (ICAS) officially launched its Blue Carbon & Climate Change (BCCC) Program! The inaugural event of the BCCC program brought together expert scholars from the United States, China, Japan, and Australia to discuss each country's practices and perspectives on blue carbon and its potential role in building global relations.

A full summary of the event will be released by the end of the week.
A full recording of the event can be found on YouTube.

— Upcoming Academic Engagement —

Who Owns Antarctica? The Geopolitics of the Seventh Continent
Tuesday, April 5, 2022
6:00am – 8:00am EST

On April 5, 2022, ICAS Executive Director Dr. Nong Hong will be participating in a Graduate Institute of International and Development Studies conference “Who Owns Antarctica? The Geopolitics of the Seventh Continent” alongside other expert speakers. She will be discussing the important question: “Will China Compete for the Poles?”

Learn more about the event and the other speakers through the embedded links below.

View & Share Poster  View & Share Program  Link to RSVP  Learn More
Ukraine war may freeze both Russia and China out of Arctic cooperation
By Nong Hong
March 11, 2022

On March 3, seven Arctic Council member states–Canada, Denmark, Finland, Iceland, Norway, Sweden and the United States–issued a joint statement on cooperation following Russia's invasion of Ukraine.

The representatives of these countries said they will not travel to Russia, the current council chair, for meetings and will temporarily pause participation in all meetings of the council and its subsidiary bodies. This raises serious barriers for international cooperation in the Arctic.

Read Online

China's cautious navigation amid talk of a new Cold War in the Arctic
By Nong Hong
March 1, 2022

Although not an Arctic state, China has called itself a “near-Arctic state” and is an observer in the Arctic Council. It takes an interest in Arctic affairs and the development of Arctic shipping routes such as the Northern Sea Route which could see transits between Europe and Asia shortened if they become commercially viable in the future. While China-Russia ties look to be getting ever closer, Hong Nong explains why close cooperation between the two countries in the Arctic—which some call the theater of a new Cold War—is not at all straightforward.

Read Online
The Institute for China-America Studies (ICAS) is an independent think tank in Washington D.C. ICAS focuses on the evolving dynamics in the U.S.-China relationship to promote greater collaboration and mutual understanding through sincere exchanges of fresh ideas, objective policy-oriented research, and fair assessments of this critical bilateral relationship.

We aim to provide a window into the worldviews of both the United States and China, and thereby serve as a vehicle to promote greater understanding between these two countries and societies.